

第二章 CHAPTER 2

豐盛的金禧年

A PROSPEROUS YEAR OF
GOLDEN JUBILEE



香港特別行政區廉政專員

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二零二四年是廉政公署（廉署）成立五十周年的金禧年。半世紀以來，廉署努力肅貪倡廉，為香港帶來了巨大的改變，由昔日貪污肆虐之地，蛻變為今天備受國際社會推崇的廉潔之都。透過與國際反貪局聯合會及香港國際廉政學院（廉政學院）組成的“反貪鐵三角”，加上香港“背靠祖國、聯通世界”的獨特優勢，廉署與世界各地反貪同儕加強伙伴合作，為全球反貪事業作出積極貢獻。

國家主席習近平在中國共產黨第二十屆中央紀律檢查委員會第四次全體會議中，強調在反腐敗的路上，要“一步不停歇、半步不退讓，一體推進不敢腐、不能腐、不想腐”，進一步堅定反腐敗鬥爭的決心和信心。習主席的重要講話，正切實展現在廉署對貪污零容忍的態度上。

廉署必定配合國家政策及發展，全力打擊貪污，維護香港的廉潔和法治，為香港的長治久安及經濟發展提供堅實的支持。廉署人員定必堅決維護國家主權和安全，保持香港長期繁榮穩定，全面準確貫徹“一國兩制”方針，並且加強國際聯繫，說好香港故事和展示“一國兩制”的成果。

The year 2024 marks the golden jubilee of the establishment of the Independent Commission Against Corruption (ICAC). Over the past half century, the ICAC has been fighting corruption with all-out efforts, bringing about significant transformation to Hong Kong from a corruption-plagued city to today's city of probity and winning international acclaim. Through the tripartite partnership with the International Association of Anti-Corruption Authorities (IAACA) and the Hong Kong International Academy Against Corruption (HKIAAC), coupled with Hong Kong's unique advantage of being "backed by the motherland and connected to the world", the ICAC has strengthened collaboration with anti-corruption counterparts worldwide, contributing significantly to the global anti-corruption cause.

President XI Jinping, in his speech at the fourth Plenary Session of the 20th Central Commission for Discipline Inspection of the Chinese Communist Party, emphasised that "one must not pause or compromise on the path against corruption", and promoted the principles that "people do not dare to, are unable to and have no desire to commit corruption". This further solidifies the determination and confidence in the anti-corruption battle. President XI's important speech is truly reflected in ICAC's zero tolerance towards corruption.

金禧慶典 反貪永不停步

年內，我們以“反貪·不停步”為主題，並透過一連串五十周年紀念活動，例如“傳誠跑”、廉署五十周年慶祝酒會暨香港國際廉政學院成立典禮、廉政公署第八屆國際會議、開放日和《廉政行動 2024》首映禮等，與社會各界分享在過去半世紀得來不易的反貪成果，同時向全港市民和國際社會彰顯廉署堅守反貪使命、永不停步的決心。



市民於開放日參觀廉政公署大樓各項設施

Visitors touring facilities of ICAC Building in the Open Day

The ICAC will surely carry out its duties in accordance with the policies and development of our country by combatting corruption at full throttle and upholding Hong Kong's integrity and rule of law, thereby providing a solid support for maintaining persistent peace and economic development in Hong Kong. ICAC officers are determined to firmly safeguard national sovereignty and security and maintain Hong Kong's long-term prosperity and stability with full and faithful implementation of the principle of "One Country, Two Systems". We will also strengthen international liaison, tell the good stories of Hong Kong and showcase its achievements under "One Country, Two Systems".

CELEBRATING GOLDEN JUBILEE AND MISSION CONTINUES

During the year, the ICAC organised a series of celebrative events in commemoration of 50th anniversary of the ICAC under the theme "Fighting Corruption: The Mission Continues". These included the Running Gala, the ICAC 50th Anniversary Reception and Establishment Ceremony of HKIAAC, the 8th ICAC Symposium, the Open Day, and the premiere of *ICAC Investigators 2024*, etc. We shared with all sectors of society our hard-earned anti-corruption achievements over the past half century. At the same time, these events highlighted to all citizens in Hong Kong and the international community our unwavering commitment and determination to continue our mission against corruption.

廉政專員與一眾主禮嘉賓及約 1 000 名來自不同界別及年齡層的市民參加“廉署五十周年傳誠跑”

Commissioner, along with other officiating guests and about 1 000 citizens from different sectors and age groups, joining the ICAC 50th Anniversary Running Gala





行政長官於“廉署五十周年慶祝酒會暨香港國際廉政學院成立典禮”上，讚揚廉署為香港持續繁榮穩定和國家發展作出重要貢獻

Chief Executive commending the ICAC for its significant contributions to Hong Kong's sustained prosperity and stability as well as our country's development at the ICAC 50th Anniversary Reception and Establishment Ceremony of HKIAAC



廉政專員以行動支持廉署的宣傳教育工作，破天荒在旗艦電視劇《廉政行動 2024》中粉墨登場

Commissioner making cameo appearance for the first time in the flagship TV drama series *ICAC Investigators 2024* to support publicity work

香港國際廉政學院

廉署在國家和特區政府的支持下，於二零二四年二月二十一日正式成立香港國際廉政學院，除了為廉署培育反貪專業人才外，更重要的是為世界各地的反貪人員以及本地公私營界別舉辦專業培訓，並為海內外專家學者提供交流和研究平台。透過學院，廉署向國際社會分享香港的反貪經驗及成果，並推動全球反貪協作。

HONG KONG INTERNATIONAL ACADEMY AGAINST CORRUPTION

With the support of the country and the Hong Kong Special Administrative Region Government, the ICAC established the HKIAAC on 21 February 2024. The mission of the HKIAAC is to organise professional training programmes for graft fighters from around the world and local public and private organisations, and to provide an exchange and research platform for experts and scholars worldwide. Through the HKIAAC, the ICAC showcases to the international community the determination and achievements of Hong Kong in fighting corruption, and promotes global anti-corruption collaboration.



行政長官與廉政專員，聯同一眾嘉賓主持香港國際廉政學院揭牌儀式

Chief Executive and Commissioner, along with other guests, officiating at the plaque unveiling ceremony of HKIAAC

廉政學院已於同年十二月正式獲香港學術及職業資歷評審局認可為資歷架構第五級營辦者，具備資格舉辦同獲資歷架構第五級（與本地學士學位屬同一級別）的“反貪專業文憑”課程。此認證充分肯定了廉政學院舉辦的培訓課程的專業性和公信力，廉政學院隨即為 50 位新入職的廉政先鋒舉辦為期二十星期的首屆獲認證的課程。課程為學員提供專業知識、技能和能力培訓，內容涵蓋國家、香港及海外反貪法制、反貪法例及執法程序、調查及搜證技巧、防貪策略、反貪教育及宣傳等。我期待一批又一批的廉政新血，在畢業後會竭盡所能履行肅貪倡廉的使命。

自成立以來，廉政學院在短短一年間，已舉辦了 34 個海外及本地策略性反貪專業課程，共計約 2 600 名人員參與其中。國際培訓方面，廉署人員已到訪世界各地，為十個國家¹的反貪機構舉辦度身訂造的反貪能力建設課程。此外，學院又與聯合國毒品和犯罪問題辦公室（聯合國毒罪辦）、亞洲開發銀行和經濟合作與發展組織亞太區反貪污行動計劃，以及國際反貪局聯合會等國際／地區組織在香港為多國反貪人員合辦多個專題培訓課程，內容包括財務調查及跨境追逃追贓、利用創新科技打擊和預防貪腐、反貪人員領袖發展課程等。此外，廉政學院因應“一帶一路”的發展需要，也為 13 個沿線國家／地區的反貪人員舉辦大型基建反貪培訓課程。

In December of the same year, the HKIAAC was accredited as a Qualifications Framework (QF) Level 5 operator by the Hong Kong Council for Accreditation of Academic and Vocational Qualifications, being qualified to offer the "Professional Diploma in Anti-corruption" programme at QF Level 5 (pitched at the same QF Level as a local bachelor's degree). The accreditation fully affirms the professionalism and credibility of the training courses organised by the HKIAAC. Thereupon, the HKIAAC offered the first accredited programme with a duration of 20 weeks to 50 newly-appointed officers. This programme aimed to equip participants with professional knowledge and skills, and build their capacity for effectively combatting corruption in Hong Kong. It comprised training modules covering anti-corruption regimes in the Mainland, Hong Kong and other parts of the world; anti-corruption laws and enforcement procedures; investigation and evidence collection skills and techniques; corruption prevention strategies; anti-corruption education and publicity, etc. I look forward to seeing more and more new bloods in graft-fighting to carry on the anti-corruption mission with unwavering commitment after passing-out.

In just a year's time after establishment, the HKIAAC has conducted 34 overseas and local strategic professional anti-corruption training programmes for a total of about 2 600 participants. For international training, capacity building programmes were tailor-made for anti-corruption agencies (ACAs) of 10 countries across the globe¹. Moreover, training programmes were organised in Hong Kong in collaboration with international/regional organisations such as the United Nations Office on Drugs and Crime (UNODC),

¹ 包括希臘、印度尼西亞、哈薩克斯坦、馬來西亞、馬爾代夫、馬里、蒙古國、巴拿馬、南非及泰國。

Including Greece, Indonesia, Kazakhstan, Malaysia, Maldives, Mali, Mongolia, Panama, South Africa and Thailand.

本地培訓方面，廉政學院策略性地為不同行業的高級管理人員度身訂造反貪專業課程，又與相關業界及專業團體攜手合辦課程，確保內容更緊貼他們的需要，從而進一步提升其實用性。課程涵蓋的行業包括銀行、會計、建築、物業管理、保險業、體育等界別，均獲得業界的積極參與。

在學術研究方面，廉政學院與已簽訂合作諒解備忘錄的其中四所大學²正式開展多項反貪研究項目，並安排廉署人員與學者互訪交流，加強廉政建設的理論基礎。

the "Asian Development Bank and Organisation for Economic Co-operation and Development - Anti-Corruption Initiative for Asia and the Pacific" and IAACA, covering topics such as financial investigation and cross-boundary asset recovery, leveraging innovation and technology in fighting and preventing corruption, "Leadership and Executive Development Programme", etc. In addition, the programme of "Professional Anti-corruption Training in Major Infrastructure Projects" was conducted for representatives of ACAs of 13 Belt and Road countries to cater for with the development needs of these countries/regions.

As for local training, the HKIAAC strategically offered tailor-made anti-corruption training programmes targeted for senior managerial staff of different sectors. To align with specific needs, the HKIAAC partnered with relevant professional bodies to co-organise the programmes, thereby enhancing their practicality. Various sectors, including banking, accounting, construction, property management, insurance, sports, etc. have actively participated in the programmes.

As regards academic studies, the HKIAAC launched a number of anti-corruption research projects together with four of the universities² with which respective Memoranda of Understanding (MoU) were signed, and proactively fostered on-site exchanges among staff and scholars, so as to strengthen the theoretical basis for integrity development.

新入職的反貪先鋒向廉政專員宣誓，承諾履行肅貪倡廉的使命

New graft fighters pledging to Commissioner their commitment to the anti-corruption mission



31 名來自本港、內地及海外執法機構的代表，完成為期三週的廉政公署領袖發展課程

31 representatives from local, Mainland and overseas law enforcement agencies completed the ICAC's three-week "Leadership and Executive Development Programme"



² 即北京大學、清華大學、香港大學及香港科技大學。

Namely Peking University, Tsinghua University, the University of Hong Kong and the Hong Kong University of Science and Technology.

三管齊下 全方位肅貪倡廉

回顧五十載廉政建設歲月，廉署幾經風雨，但我們一直無畏無懼地站在反貪的最前線，堅守執法、預防和教育三管齊下的肅貪倡廉策略，並不斷突破限制，推動國際合作，與各地反貪機構共同打擊貪污。

在二零二四年，香港的貪污情況繼續有效受控，公務員隊伍及公共機構整體廉潔奉公，私營企業享有廉潔公平的營商環境。廉署於年內共接獲 2 058 宗貪污投訴（不包括選舉投訴³），較二零二三年同期的 2 001 宗增加 3%（57 宗）。涉及政府部門、公共機構及私營機構的投訴分別佔整體貪污投訴的 23%、7% 及 70%，與前一年相若。

貪污是非常隱蔽的罪行，難以偵測。隨著科技日新月異和跨境活動漸趨頻繁，貪污手法亦越趨複雜。廉署一直牢記使命，不斷提升專業水平，並善用科技，鍥而不捨地追查每宗貪污案件。在二零二四年，廉署檢控了 207 人，涉及 104 宗案件，與前一年相若。年內，有 119 人被定罪，以案件人數及宗數計算的定罪率分別為 76% 及 84%，另有 18 人因干犯輕微罪行而接受警誡⁴。

廉潔的公務員隊伍

一支廉潔的公務員隊伍是維持市民大眾對政府信心和社會繁榮的基石，亦是香港邁向“由治及興”新篇章的一個重要關鍵。雖然年內有個別公務員（共 16 名）涉及貪污或其他違法行為而被廉署檢控，但整體公務員隊伍仍然廉潔奉公，集團式貪污沒有死灰復燃的跡象，各個政府部門對廉署的工作全面支持及配合，足以證明廉潔文化已深深植根於公務員隊伍。為配合政府提升“治理能力”和“治理效能”的目標，廉署積極加強與各部門合作，提供適切意見協助不同部門加強內部的廉潔管治，確保政府人員誠實公正及提升他們對貪污風險的敏感度。

THREE-PRONGED APPROACH AS HOLISTIC ANTI-CORRUPTION STRATEGY

Looking back over the past 50 years, the ICAC has been fighting corruption at the forefront without fear or favour with the three-pronged strategy combining enforcement, prevention and education despite all the challenges. We continuously achieve breakthroughs and foster international cooperation among ACAs worldwide in the common fight against corruption.

In 2024, the corruption situation in Hong Kong remained well under control. The civil service and public bodies were generally honest and trustworthy, while a clean and level playing field for business was maintained for the private sector. The ICAC received a total of 2 058 corruption complaints (excluding election complaints³) during the year, representing an increase of 3% (57 complaints) when compared to 2 001 complaints received in the same period of 2023. Complaints involving government departments, public bodies and the private sector respectively accounted for 23%, 7% and 70% of all corruption complaints, similar to the pattern in the previous year.

Corruption is a highly insidious crime which is difficult to detect. With the rapid development of technology and gradual increase in cross-border activities, the modus operandi of criminals is becoming more sophisticated. For all the time, the ICAC has remained committed to its mission and continuously improved its professionalism with the use of technology, with a view to pursuing each and every corruption case vigilantly with perseverance. In 2024, 207 persons involved in 104 cases were prosecuted (similar to 2023), and 119 persons were convicted. The person-based and case-based conviction rates were 76% and 84% respectively. In addition, 18 persons were cautioned for breach of minor offences⁴.

Clean Civil Service

A clean civil service lays a solid foundation for maintaining public confidence in the Government as well as a stable and prosperous society. It is also a key factor enabling Hong Kong to advance towards its new chapter "from stability to prosperity". During the year, despite there were individual civil servants (a total of 16) prosecuted for corruption and other offences, the civil service remained clean and honest with no sign of resurgence of syndicated corruption, and full assistance was rendered by the relevant departments during the ICAC's investigations. All these were proof of the entrenched probity culture in

³ 選舉投訴指涉嫌違反《選舉（舞弊及非法行為）條例》（第 554 章）的投訴。

Election complaints refer to complaints alleging breaches of the *Elections (Corrupt and Illegal Conduct) Ordinance* (Cap 554).

⁴ 有關二零二四年檢控、定罪以及接受警誡人數之數字均不包括選舉案件。

Election cases were excluded in the calculation of the number of persons prosecuted, convicted and cautioned in 2024.

公平的營商環境

私營機構的貪污投訴中，錄得最多投訴的三個界別依然是樓宇管理業（由二零二三年的544宗下跌至509宗）、建造業（131宗增至190宗）以及金融及保險業（142宗下跌至140宗）。

雖然涉及樓宇管理業的貪污投訴錄得6%的跌幅，但仍位列私營機構投訴之首。廉署於二零二四年首度與競爭事務委員會（競委會）聯合執法，並先後兩次採取行動，搗破一個新冒起的樓宇維修貪污圍標集團，拘捕了25名人士，包括該集團主腦及骨幹成員，涉及工程承辦商、工程顧問、中間人、業主立案法團成員及物業管理公司職員。涉案公司及人士涉嫌行賄受賄以及從事反競爭行為，藉此操控樓宇維修工程的招標程序，將工程標價誇大，協助與集團有關的承辦商取得工程及顧問合約，並操控監督維修工程及發放工程費用。有關的聯合執法行動，充分展現出廉署與競委會打擊樓宇維修的貪污及反競爭行為的決心，以捍衛業界廉潔及公平營商的环境。廉署更於二零二四年十二月與競委會簽訂合作諒解備忘錄，以加強個案轉介、情報交流、聯合調查、培訓研究等合作。樓宇管理及維修直接影響廣大市民的生活，廉署將繼續關注這類與民生息息相

the civil service. To support the Government in enhancing "governance capability" and "governance efficacy", the ICAC strengthened collaboration with government departments to raise their governance standards through tailored advice, thus ensuring the integrity and impartiality of government servants and increasing their alertness to corruption risks.

Level Playing Field for Business

Regarding corruption complaints in the private sector, the three subsectors recording the most complaints remained to be building management industry (complaints went down to 509 from 544 in 2023), construction industry (complaints went up to 190 from 131) and finance and insurance industry (complaints went down to 140 from 142).

Although the building management industry recorded a decrease of 6% in corruption complaints, it was still the industry with the most complaints in the private sector. In 2024, the ICAC and the Competition Commission collaborated in enforcement action for the first time and conducted two joint operations, resulting in the neutralisation of a newly rising syndicate engaged in corruption and bid-rigging of building maintenance projects. During the operations, 25 persons were arrested, including the mastermind and backbone members of the syndicate, project contractors, project consultants, middlemen, members of Incorporated Owners and staff of property management companies. The companies and individuals concerned were alleged to have engaged in corruption

廉署與競委會簽署合作諒解備忘錄，就打擊貪污及反競爭行為加強合作

The ICAC signing Memorandum of Understanding with the Competition Commission to enhance collaboration in combating corruption and anti-competitive conduct



關的貪污問題，採取有效的調查手法和及早干預行動，密切留意貪污風險，適時提醒業主防患於未然。廉署亦將繼續與其他相關部門及機構緊密合作，竭力打擊犯罪份子，保障全港業主的權益。

香港政府近年實施行業輸入勞工計劃以填補本地的人力需求，部份勞工投身於建造業。針對輸入勞工在聘用時被索取非法回佣、壓榨工資等剝削行為，廉署一直採取零容忍態度，予以嚴厲打擊。廉署年內多次於大型基建的工地展開執法行動，拘捕了十名涉嫌向輸入勞工索賄的工程分判商“工頭”。大部份案件是源自被壓榨工資的外勞挺身而出，作出舉報，證明廉署的宣傳教育策略奏效，且執法力度到位，從而爭取到他們的信任。

廉署一直與夥伴金融監管機構（例如保險業監管局、證券及期貨事務監察委員會）緊密聯繫，包括簽訂合作諒解備忘錄，以及採取聯合執法行動，合力打擊金融市場的貪污及違規行為，鞏固香港作為國際金融中心的地位。為鞏固不同行業的誠信文化及加強企業廉潔的合規管理，廉署會持續與各行業的監管機構探討深化合作的可能，簽訂合作諒解備忘錄，開拓不同行業的個案轉介、聯合調查行動、培訓及資訊交流等領域。

公私營合作 制度防貪

廉署與不同界別的合作伙伴攜手合作，積極推動業界進一步加強防貪意識和提升管治。廉署與香港中華總商會（中總）聯手推廣“誠信營商約章”，推動會員公司實施“誠信管理制度”，以提升工商界的防貪意識及能力，締造廉潔營商環境，貢獻國家高質量發展。約章啟動禮於二零二四年八月舉行，並向首批參與約章以推動良好管治的中總會員公司頒發承諾宣言。

and anti-competitive activities, whereby they manipulated the tendering exercises of building maintenance projects, exaggerated contracts sums, assisted associated contractors in securing maintenance projects and consultancy contracts, and manipulated project supervision and project payment release. Such joint operations demonstrated the determination of the ICAC and the Competition Commission in cracking down on corruption and anti-competitive activities in building maintenance, and in safeguarding a clean and level playing field for the industry. Furthermore, the ICAC entered into MoU with the Competition Commission in December 2024 to strengthen cooperation in the areas of case referral, intelligence exchange, joint investigation, training and research, etc. Since building management and maintenance has a direct impact on the general public, the ICAC will continue to watch out for such corruption cases which are closely related to people's livelihood, address the issues through effective investigation and early intervention, closely monitor corruption risks and alert flat owners accordingly. The ICAC will also continue to maintain close collaboration with other departments and related authorities to crack down on illegal activities to safeguard the rights of property owners.

In recent years, the Government has implemented sector-specific labour importation schemes to meet the local manpower demand. Some of the imported workers worked in the construction industry. In addressing the issues of imported workers facing solicitation of illegal rebates and wage exploitation by site supervisors over employment, the ICAC adopted a zero-tolerance approach and took robust actions against the unscrupulous practices. During the year, the ICAC mounted several enforcement operations at the sites of major infrastructure projects, leading to the arrest of 10 "gangsters" of subcontractors who allegedly solicited bribes from imported workers. The fact that most of these cases were revealed by the exploited imported workers coming forward to lodge complaints demonstrated the effectiveness of ICAC's publicity and education strategy and enforcement effects, thus gaining the trust of the imported workers.

The ICAC has been maintaining close collaboration with financial regulators such as the Insurance Authority and the Securities and Futures Commission, including signing of MoU and conducting of joint operation. Our aim is to combat corruption and misconduct in the financial market and solidify Hong Kong's status as an international financial centre. To foster an integrity culture across industries and enhance corporate compliance, the ICAC will continue to explore opportunities to deepen collaboration with industry regulators through signing of MoU as well as exploring possibilities in areas such as case referral, joint investigation, training and information exchange.

此外，廉署於二零二四年十月進一步推出“銀行業誠信約章”，目的是結合廉潔與金融兩項香港優勢，體現銀行業對誠信的要求和重視，鞏固香港國際金融中心地位；同時亦配合國家“一帶一路”倡議，加強政府和企業合作，共同預防和打擊貪污，協助建設“廉潔之路”。參與銀行須按“誠信約章”要求，承諾推行誠信文化、制訂行為守則、委派“誠信執行官”協助落實誠信管治、為員工提供誠信培訓，並及時向廉署或其他執法機構舉報懷疑貪污和詐騙等非法行為。

律政司副司長及廉政專員，聯同香港中華總商會會長主持“誠信營商約章”啟動禮

Deputy Secretary for Justice and Commissioner, together with Chairman of the CGCC officiating at the launching ceremony of the "Business Sector Integrity Charter"



近 60 名來自 30 間銀行的代表參與“銀行業誠信約章”啟動禮

Around 60 representatives from 30 banks participating in the launching ceremony of Banking Industry Integrity Charter



Public-Private Partnership through Systemic Prevention

The ICAC works closely with its partners from different sectors to raise corruption prevention awareness and enhance governance in the industries. We joined hands with the Chinese General Chamber of Commerce, Hong Kong (CGCC) to promote the "Business Sector Integrity Charter", to encourage member companies of the CGCC to adopt the "Integrity Management System" for upholding and enhancing the corruption prevention awareness and capabilities of the business sector, contributing to the building of a clean business environment and the high-quality development of the country. The launching ceremony of the Charter was held in August 2024 where the first batch of participating companies pledging to promote good governance were presented with the statements of commitment.

Besides, the ICAC took a further step to launch the "Banking Industry Integrity Charter" in October 2024 with an aim to combining probity and finance, the two distinctive edges of Hong Kong underlining the banking industry's pursuit of and commitment towards integrity, while sustaining Hong Kong's status as an international financial centre. It also tied in with the country's Belt and Road Initiative by strengthening collaboration between the Government and enterprises in preventing and combating corruption, thus contributing to the building of a "Clean Silk Road". Participating banks were required to promote a sound integrity culture, formulate a code of conduct, assign an integrity officer to assist in implementing good governance, provide integrity training to staff, and to report suspected corruption, fraud and other illicit activities to the ICAC or other law enforcement agencies promptly.

廉潔選舉

廉署一直決心維護廉潔選舉，透過嚴正執法，打擊可能構成操控或破壞選舉的行為。兩名人士於二零二三年區議會一般選舉⁵的選舉期間懷疑干犯《選舉（舞弊及非法行為）條例》第27A條罪行被廉署拘捕，即“在該選舉期間內藉公開活動煽惑另一人不投票或投無效票”，經廉署調查後在年內落案起訴二人，被定罪後各被判入獄兩個月，緩刑18個月及兩年。另有一名二零二零年立法會換屆選舉⁶地方選區候選人，懷疑向選舉事務處提交虛假選舉申報書，企圖欺詐選舉事務處支付款項，干犯《選舉（舞弊及非法行為）條例》第20條等罪行，定罪後被判入獄六個月。

在完善選舉制度和地區治理體系後的新選舉安排下，就未來各項公共選舉，包括二零二五年底舉行的立法會選舉，廉署會一如既往地堅守崗位，以嚴厲執法打擊一切選舉舞弊及非法行為，確保選舉能公平、公開和誠實地進行。

青年工作

廉署工作的另一重點，是為香港培育具國家觀念及國際視野、擁護廉潔及法治的未來領袖。過去一年，參與“菁英誠信領袖計劃”的大專及高中生接受一系列在本地及內地舉行的領袖培訓活動，並參與多項本地及國際性的反腐倡廉活動，親身體驗廉署守護香港廉潔文化、維護國家安全、促進全球廉政建設合作的工作。“菁英誠信領袖”亦首次獲邀參與廉署第八屆國際會議，與多位來自世界各地的年輕講者討論青年可如何為全球誠信文化注入動力。

Clean Elections

The ICAC is committed to ensuring clean elections by taking robust enforcement actions to curb any acts that might constitute offences of manipulating or sabotaging elections. During the period of the 2023 District Council Ordinary Election⁵, two persons who had allegedly committed the offence of "inciting another person not to vote, or to cast invalid vote, by activity in public during the election period" under Section 27A of the *Elections (Corrupt and Illegal Conduct) Ordinance* (ECICO) were arrested. Upon investigation, they were charged within the year and later convicted of the offence with each sentenced to two months' imprisonment suspended for 18 months and two years respectively. In another case, a geographical constituency candidate of the 2020 Legislative Council General Election⁶, who allegedly lodged a false election return to the Registration and Electoral Office (REO) and attempted to defraud the REO of election expenses, contrary to section 20 of the ECICO, was sentenced to six months' imprisonment upon conviction.

Under the new electoral arrangement upon improvement of the electoral system and district governance structure, the ICAC will, as always, remain steadfast and take robust enforcement actions against any corrupt and illegal conduct at future elections, including the Legislative Council General Election to be held in late 2025, so as to ensure that the elections are conducted in a fair, open and honest manner.

Youth Education

Another work focus of the ICAC is to groom for Hong Kong a cadre of future leaders who uphold national identity and global vision, embrace integrity and have a strong sense of rule of law. In the past year, tertiary and secondary school students participating in the iELITE Youth Leadership Programme received a series of leadership training in Hong Kong and the Mainland. They were engaged in various local and international anti-corruption initiatives, gaining hands-on experience of the ICAC's work in upholding the integrity culture in Hong Kong, safeguarding the national security of our motherland, and promoting international cooperation in the anti-corruption mission. The iELITE Youth Leaders were invited to participate in the 8th ICAC Symposium for the first time, where they exchanged views with young speakers from around the world on how young people could inject new vigour to a global culture of integrity.

⁵ 是次區議會一般選舉在二零二三年十二月舉行。
The District Council Ordinary Election was held in December 2023.

⁶ 是次立法會換屆選舉因2019冠狀病毒疫情嚴峻，政府其後宣布押後至二零二一年十二月舉行。
Due to the severe COVID-19 epidemic situation, the Government announced postponement of the Legislative Council General Election until December 2021.

此外，廉署以《加強青年參與反貪腐倡議全球政策指南》⁷ 為基礎，加上多年來推動青年品德教育的經驗，編製了一套以全球反貪機構人員為對象的教學單元，分享如何鼓勵青年人積極參與反腐倡廉的工作。在聯合國毒罪辦的支持下，廉政學院與國際反貪局聯合會於二零二四年七月舉辦首場介紹《政策指南》的線上研討會，聯合國毒罪辦、廉署以及希臘、肯尼亞及馬來西亞的反貪機構均派出代表，分享培養青少年參與反貪工作的實戰經驗。

廉政專員親身參與創作《廉政行動 有志者前傳》系列

Commissioner participating in the production of a short video series



宣傳教育策略改革

要延續並鞏固廉潔風氣，徹底實現社會大眾“不想貪”的根本目標，我們必須持續強化教育和宣傳工作。我經常提醒自己及廉署同事“沒有最好，只有更好”；因此，廉署已在年內全面檢視及改革多年來的宣傳教育策略，並重組架構以整合資源，確保我們能更緊貼社會脈搏，更精準有效地向社區傳遞反貪信息及爭取公眾支持。

年內，我親身參與創作部份短視頻，與宣傳創作組前線同事一起“度橋”。我們一改以往較嚴肅的製作風格，並以輕鬆有趣的題材和拍攝手法宣傳廉潔信息，務求為市民帶來耳目一新的感覺。以《廉政行動 有志

Based on the *Policy Guide for National Anti-Corruption Authorities on Meaningful Youth Engagement in Anti-Corruption Work*⁷ and ICAC's experience in youth and moral education, the ICAC developed a teaching module for ACAs worldwide to demonstrate how young people could be actively engaged in the anti-corruption cause. In July 2024, supported by the UNODC, the HKIAAC jointly organised an online seminar with the IAACA to introduce the Guide to ACAs from various jurisdictions. In the seminar, representatives from the UNODC, the ICAC and ACAs in Greece, Kenya and Malaysia shared their practical experiences in nurturing youth engagement in the anti-corruption work.

Reform of Education and Publicity Strategy

Robust education and publicity efforts are the prerequisite to attain our fundamental goal of sustaining a culture of probity where people have no desire to commit corruption. Bearing in mind that there is always room for improvement, we comprehensively reviewed and reformed our publicity and education strategy, and optimised the use of resources through restructuring in 2024, to ensure that the ICAC always stays close to the pulse of the society and can deliver anti-corruption messages to the community more accurately and effectively, thus enlisting their support.

During the year, I worked closely with my officers in the Mass Communication Office to create some short promotional videos. We shifted from the solemn production style to a more light-hearted and engaging approach, striving to resonate with the public with a fresh perspective.

⁷ 此指南由廉政公署、國際反貪局聯合會及聯合國毒品和犯罪問題辦公室合作編製，並於二零二三年十二月在美國舉行《國際反腐敗公約》第十屆締約國會議期間共同發佈。

This guide was jointly developed by the ICAC, the IAACA and the UNODC, and promulgated in the 10th Session of the Conference of the States Parties to the United Nations Convention against Corruption held in the United States in December 2023.

者前傳》系列為例，該系列的短片以貼近生活的方式和破格創新的手法，展示八位來自本地、國內及海外院校的大學生在廉署暑期實習的情況，生動展現廉署的工作日常，並吸引更多有志者加入反貪行列。該系列初試啼聲，已迅速引起媒體及網民關注，一度創下了廉署貼文瀏覽紀錄的新高。

“一九七四”咖啡廳

另一個革新項目，就是把廉署總部大樓的地下大堂打造成互動廉政教育和宣傳基地“一九七四”咖啡廳。咖啡廳以廉署成立的年份“一九七四”命名，結合了教育、宣傳及“廉署咖啡”概念，讓市民大眾平日可自由走進廉署，近距離認識香港在過去、現在和未來的廉政建設工作，同時拍照留念和品嚐香港獨有的“廉署咖啡”。

“一九七四”咖啡廳由社福機構以非牟利方式營運，所用的咖啡豆均由國內及“一帶一路”的沿線地區出產，象徵廉署與“一帶一路”國家的反貪機構共同推動廉潔的合作精神。

廉署的宣傳創作團隊再次展示勇於嘗試的創作力，以全新風格創作一系列宣傳“一九七四”咖啡廳的短片和海報，當中的構思、場地佈置和拍攝工作均由廉署人員一手包辦，務求在廉署紀念成立五十周年為市民帶來新氣象，爭取市民關注及繼續支持廉署的反貪工作。“一九七四”咖啡廳於二零二四年十一月中開幕，不足兩星期已接待過萬名訪客，將廉署的社區宣傳教育工作推向新的高峰。

One example was a short video series that showcased the experience of eight university students from Hong Kong, the Mainland and overseas as ICAC summer interns. The series employed a relatable style and an innovative approach to enhance public understanding of the ICAC's work and encourage more aspiring young people to join the anti-corruption cause. It quickly gained media and online attention and once set a record-high viewership of ICAC's social media posts.

Café "1974"

Another pioneering project is the transformation of the ground floor lobby of the ICAC Building into an interactive integrity education and publicity base – Café "1974". Named after the year the ICAC was established, Café "1974" combines education, publicity and the concept of "ICAC coffee". It invites members of the public to freely visit the ICAC, where they can explore closely the past, present and future anti-corruption efforts of Hong Kong while taking photos and savouring the signature "ICAC coffee".

Coffee in Café "1974" is served by a welfare organisation on a non-profit-making basis. The coffee beans are sourced from the Mainland and regions along the Belt and Road, symbolising the spirit of collaboration between the ICAC and the ACAs of the Belt and Road countries.

The in-house creative team of the ICAC produced a series of short videos and posters to promote Café "1974" in a ground-breaking style. The team managed the whole project from conceiving the concepts, venue decoration, to filming. The aim was to foster an invigorating atmosphere during the celebration of ICAC 50th anniversary, so as to enlist continued public support for ICAC's graft-fighting efforts. In less than two weeks since its opening in mid-November 2024, Café "1974" received over ten thousand visitors, advancing the ICAC's community publicity and education endeavours to new heights.



“一九七四”咖啡廳開幕典禮

Opening Ceremony of Café "1974"



廉署社區關係市民諮詢委員會委員鄺美雲參與由廉署人員一手包辦的宣傳片《咖啡年華》，影片在社交媒體推出首星期的點擊率已破百萬

Ms Cally KWONG, a member of the Citizens Advisory Committee on Community Relations, participating in the ICAC's production of promotional video "In the Mood for Coffee" which attracted over a million views in the first week of its launch



國寶大熊貓成為“一九七四”咖啡廳的星級嘉賓

National treasures – the giant pandas becoming star guests at Café "1974"



行政長官及廉政專員聯同其他主禮嘉賓出席廉政公署第八屆國際會議開幕禮

Chief Executive and Commissioner, together with other distinguished guests, officiating at the opening ceremony of the 8th ICAC Symposium

推動國際合作 共同打擊貪污

二零二四年五月，廉署聯同由我出任主席的國際反貪局聯合會成功舉辦“廉政公署第八屆國際會議”，逾500名來自近60個司法管轄區的180個反貪及執法機構代表聚首香港，探討世界反貪新方向。國際反貪局聯合會更在會上歷史性地發表了首個以香港命名的反貪國際宣言——《加強國際合作預防和打擊貪腐香港宣言》，呼籲國際反貪機構維護《聯合國反腐敗公約》，團結一致，堅守反貪使命，同時亦強調應善用先進科技如數碼，以打擊日趨複雜的貪污罪行。

聯合國毒罪辦是廉署在國際合作上的重要伙伴，自二零二四年五月廉署與聯合國毒罪辦在「廉政公署第八屆國際會議」簽署合作諒解備忘錄後，雙方的戰略合作關係更加密切。九月，我出席在北京舉行的聯合國毒罪辦GlobE網絡第五次全體會議，會議通過了《關於加強執法合作、拒絕腐敗避風港的北京共識》（《北京共識》），顯示國際

FOSTERING INTERNATIONAL COOPERATION TO COMBAT CORRUPTION

In May 2024, the ICAC and the IAACA, of which I am the President, successfully hosted the 8th ICAC Symposium, where over 500 representatives from 180 anti-corruption and law enforcement agencies of nearly 60 jurisdictions gathered in Hong Kong to chart a new path to combat corruption. During the event, IAACA adopted the historic *Hong Kong Declaration on Strengthening International Cooperation in Preventing and Fighting Corruption*, which was the first-ever international anti-corruption declaration named after Hong Kong, to call on international counterparts to stand united in the mission to eradicate corruption and uphold the principles set out in the *United Nations Convention against Corruption* (UNCAC). The importance of adopting advanced technology such as digitalisation to tackle the increasingly complex corruption crimes was also emphasised.

The UNODC is an important partner of the ICAC in the realm of international cooperation. Since signing of MoU at the 8th ICAC Symposium in May 2024, this strategic partnership has been further strengthened. In September, I attended the 5th plenary meeting of the UNODC Global Operational Network of Anti-Corruption Law Enforcement (GlobE Network), at which the "Beijing Consensus on Law Enforcement Co-operation and Denial of Safe Haven for Corruption" (Beijing Consensus) was adopted, demonstrating the determination of the

社會共同支持加強反貪執法合作的決心。廉署代表團在會議期間與 12 個國家的反貪機構和國際組織進行雙邊會議，加強執法、防貪及培訓等方面的協作。廉署與聯合國毒罪辦亦透過不同層面的合作，攜手支持世界各國提升反貪能力。例如，應聯合國毒罪辦中亞地區辦事處的邀請，我率領廉署代表團於二零二四年十月出席於哈薩克斯坦阿斯塔納舉行的「加快實施《聯合國反腐敗公約》中亞區域平台第一屆年會」，以促進中亞各國實施有關公約和加強區域反貪合作，並在會議後為中亞地區反貪機構的代表合辦培訓課程。

此外，廉署積極配合國家在建設廉潔“一帶一路”的發展戰略。廉署年內已與六個“一帶一路”及其他國家（印度尼西亞、哈薩克斯坦、馬爾代夫、毛里求斯、沙特阿拉伯和南非）的反貪機構簽訂合作諒解備忘錄，為共同打擊及預防貪污提供一個合作框架。二零二四年八月，廉署人員應國家監察委員會邀請，出席在雲南省昆明市舉辦的「一帶一路廉潔建設——中國雲南與東南亞國家地方研討會」，與近百名來自東南亞各國反腐機構的代表交流，共建廉潔高效營商環境，深化反腐國際合作。

international community to strengthen law enforcement cooperation in graft-fighting. During meeting, the ICAC delegation held bilateral meetings with ACAs of 12 countries and an international organisation to strengthen collaboration in law enforcement, corruption prevention and training. Moreover, the ICAC and the UNODC also, through cooperation at various levels, supported countries worldwide in enhancing their anti-corruption capabilities. For instance, at the invitation of the UNODC Regional Office for Central Asia, I led a delegation to attend the "First Annual Conference of the Regional Platform for Fast-Tracking the Implementation of United Nations Convention against Corruption" in Astana, Kazakhstan in October 2024 with the purpose of promoting the implementation of the UNCAC in Central Asian countries and enhancing regional collaboration in combating corruption, after which a back-to-back training programme was conducted for the representatives of ACAs from Central Asia.

Furthermore, ICAC actively supports the country's development strategy to build a clean "Belt and Road". During the year, ICAC signed MoUs with ACAs of six Belt and Road and other countries (Indonesia, Kazakhstan, Maldives, Mauritius, Saudi Arabia and South Africa) to provide a cooperation framework for combatting and preventing corruption. In August 2024, at the invitation of the National Commission of Supervision (NCS), an ICAC delegation attended the "China (Yunnan)-Southeast Asia Subnational Symposium on Belt and Road Integrity Building" held in Kunming, Yunnan Province. They exchanged with nearly 100 representatives from various ACAs across Southeast Asia for the common goal of building a clean and efficient business environment and deepening international cooperation against corruption.

廉政專員兼國際反貪局聯合會主席
發表歷史性的《香港宣言》後，與一
眾聯合會執委會成員合照

Commissioner cum President of IAACA
picturing with IAACA members following
adoption of the Hong Kong Declaration



聯合國毒品和犯罪問題辦公室執行主任加黛·瓦利跟廉政專員簽署合作諒解備忘錄後到訪香港國際廉政學院，聽取學院總監的講解

UNODC Executive Director Ms Ghada WALY visiting HKIAAC and listening to a briefing by Director of Academy after signing MoU with Commissioner



廉政專員於北京舉行的 GlobE 網絡會議上發言，呼籲支持《北京共識》以加強執法合作

Commissioner addressing the GlobE Network meeting in Beijing, calling on participants to support the "Beijing Consensus" and strengthen law enforcement cooperation



廉政專員在 GlobE 網絡會議期間與海外反貪機構代表交流

Commissioner exchanging views with representatives from overseas ACAs during the GlobE Network meeting



與內地和澳門特區緊密聯繫

廉署一直配合國家的發展戰略和反腐政策，與內地和澳門特區在打擊貪腐及廉政建設方面合作無間。廉署與內地及澳門的反腐機關保持緊密的執法協作，並透過互訪考察，交流工作經驗。我亦在年內亦多次率團訪問內地，與中央及省市的相關領導交流反貪發展。

COLLABORATION WITH MAINLAND AND MACAO SPECIAL ADMINISTRATIVE REGION

The ICAC fully supports our country's development strategies and anti-corruption policies and maintains seamless cooperation with our counterparts in the Mainland and the Macao Special Administrative Region (Macao) in fighting corruption and integrity building. We also maintain close enforcement collaboration with ACAs in the Mainland and Macao and share our work experience through study visits. During the year, I led delegations to the Mainland on several occasions, for exchange with the central and provincial authorities on the anti-corruption cause.

同時，廉署積極將內地和澳門的反貪經驗，與廉政學院的培訓和研究平台相結合。廉政學院年內多次安排在港培訓的海外學員前往內地考察，讓他們親身了解國家在反貪腐及其他方面的發展。廉政學院亦與北京大學、清華大學和澳門大學簽訂合作諒解備忘錄，開展人員交流和反貪學術研究合作。

粵港澳大灣區是國家發展重要戰略。為了共同維護大灣區的廉潔發展環境，在國家監察委員會的支持及統籌下，廉署與廣東省監察委員會及澳門特區廉政公署正全力編製三地廉潔營商指南，為在粵港澳大灣區營商的海內外企業提供防貪實務指引。

任重道遠 構建下一個更輝煌五十年

廉署半世紀以來的豐碩成果，實在有賴政府及社會大眾的支持，以及歷代人員一直緊守崗位，竭力履行和承傳反貪使命，為香港反貪工作作出卓越貢獻，亦為現今的廉署奠下穩固根基。儘管如此，我們絕不自滿，必須時刻居安思危，並以創新、靈活、專業的思維及態度，不斷尋求突破和進行檢討。面對複雜的地緣政治環境，世界正處於百年未有之大變局，廉署人員定必抱著迎難而上的毅力和決心，不單應變，還要求變，與時並進，自我完善和增值以不斷提升效率及能力。

反貪腐是國家政策，也是全球共同目標。廉署會繼續透過與國際反貪局聯合會及廉政學院組成的“反貪鐵三角”，竭力推動及帶領全球的反貪工作，助力國家推動反腐工作，同時向國際社會說好中國、“一國兩制”及香港的故事。廉署的願景是“成為國際公認反貪典範，鞏固香港廉潔都會美譽，促進全球廉政建設合作”，令貪污無立足之地，貪污分子無處可逃，非法利益無處可藏，從而建立一個更公平、公正和廉潔的社會。

反貪道路從來都是硬仗連場、崎嶇不平。我們會秉持廉署先輩在五十年前廉署成立時的初心，共同構建廉署下一個更輝煌的五十年，在肅貪倡廉這場持久戰中取得勝利。

Additionally, the ICAC actively integrates anti-corruption experience of the Mainland and Macao with the training and research platforms of the HKIAAC. The HKIAAC arranged for overseas participants of our training programmes in Hong Kong to visit the Mainland on several occasions during the year to obtain first-hand information on the developments in anti-corruption and other areas in our country. The HKIAAC also signed MoU with Peking University, Tsinghua University, and the University of Macau to facilitate personnel exchanges and collaboration of anti-corruption research studies.

The Guangdong-Hong Kong-Macao Greater Bay Area (GBA) is an important development strategy of the country. To maintain a clean business environment in the GBA, the ICAC, with the support and coordination of the NCS, collaborates with the Guangdong Provincial Commission of Supervision and the Commission Against Corruption of Macao to jointly develop a guide for doing business with integrity for enterprises operating in the GBA.

MISSION CONTINUES FOR SCALING NEW HEIGHTS

The abundant achievements of the ICAC over the past half century are attributed to the support from the Government and the general public, as well as the dedication and commitment of generations of ICAC officers who made outstanding contributions to the anti-corruption journey in Hong Kong and built a solid foundation for the ICAC today. Despite the fruitful results, we must not rest on our laurels. It is essential that we stay vigilant and be prepared at all times. We must adopt the mindset and attitude of innovation, flexibility and professionalism, always pursue breakthroughs and conduct reviews. In a complicated geopolitical environment where the world is facing changes profound and unseen in a century, all ICAC officers are determined to rise to the challenges with perseverance and determination. We would not only adapt to but also embrace change, and keep up with the times for self-improvement in order to continuously enhance our efficiency and capabilities.

Fighting corruption is both a national policy and a common goal around the globe. Through the tripartite partnership with the IAACA and HKIAAC, the ICAC will continue to push forward and lead the anti-corruption cause globally and contribute to our country's anti-corruption work, telling as well the good stories of our motherland, "One Country, Two Systems" and Hong Kong. ICAC's vision is "to become a world-acclaimed exemplar in the graft-fighting arena, entrench the

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最後，我謹向於年內辭世的兩位前執行處處長李俊生先生及何景揚先生致以崇高的敬意。李俊生先生於一九七四年加入廉署，是名副其實的第一代反貪先鋒，而何景揚先生於一九九六年加入廉署，兩人見證不同時期反貪工作的艱巨及挑戰。他們為反貪奉獻一生，在香港的肅貪歷史上，留下無數堅實的足跡，為所有反貪人員樹立良好的榜樣。廉署上下對他們的離世深感悲痛，我謹代表廉署全人，向李俊生先生家人及何景揚先生家人致以最摯誠的慰問。

reputation of Hong Kong as a city of probity, and drive global collaboration in anti-corruption efforts" such that corruption has no foothold, the corrupt nowhere to hide, illicit proceeds no place to reside, thus building a fair, just and clean society.

The anti-corruption journey is always a rugged one with tough battles to fight. We would embrace the aspirations of our predecessors when the ICAC was established 50 years ago and join hands to achieve greater successes in the next 50 years to come, thereby winning the protracted battle against corruption.

CONDOLENCES

Lastly, I wish to take this opportunity to pay our utmost tributes to the late Messrs Francis LEE Chun-sang and Ken HO King-yeung, former Directors of Investigation who passed away during the year. Mr LEE joined the ICAC in 1974 as one of the forerunners in anti-corruption work, while Mr HO joined in 1996. Both of them witnessed the overwhelming difficulties and challenges posed to graft-fighting work in different times, and both devoted their lives to the fight against corruption, making exemplary contributions, leaving behind lasting footprints in the anti-corruption history, and setting very good role models for us. While we are deeply saddened by the loss, I wish to, on behalf of all my colleagues, express our most sincere condolences to the families of the late Messrs Francis LEE and Ken HO.

